SECOND SEMI-ANNUAL REPORT OF THE FEDERAL COMMUNICATIONS COMMISSION TO CONGRESS ON UNITED STATES-BASED FOREIGN MEDIA OUTLETS

FOR THE PERIOD OCTOBER 13, 2018 TO APRIL 12, 2019

Submitted Pursuant to Public Law No. 115-232

The Federal Communications Commission (FCC) hereby submits this Second Semi-Annual Report to Congress on United States-Based Foreign Media Outlets pursuant to the John S. McCain National Defense Authorization Act for Fiscal Year 2019 (NDAA). The NDAA requires certain media outlets to file reports with the FCC and, in turn, for the FCC to provide a report to Congress summarizing those filings. Consistent with the statute, the first such report, covering the period August 13, 2018, to November 9, 2018, was transmitted to Congress within 90 days of enactment of the NDAA, or by November 11, 2018. Accordingly, this second report, covering October 13, 2018, to April 12, 2019, is hereby transmitted to Congress within six months of the first report, or by May 9, 2019.

Background. On August 13, 2018, Congress passed the NDAA, which added a new section 722 to the Communications Act of 1934 (Communications Act) that requires all "United States-based foreign media outlet[s]" to submit to the Federal Communications Commission (Commission) a report containing: 1) the name of such outlet; and 2) a description of the relationship of such outlet to the foreign principal of such outlet, including a description of the legal structure of such relationship and any funding that such outlet receives from such principal.⁴ The NDAA provides that the term "United States-based foreign media outlet" means an entity that (A) produces or distributes video programming (as defined in section 602 of the Communications Act) that is transmitted, or intended for transmission, by a multichannel video programming distributor (as defined in such section) to consumers in the United States; ⁵ and (B) would be an agent of a foreign principal for purposes of the Foreign Agents Registration Act of 1938 (FARA) but for section 1(d) of FARA.⁶ The Department of Justice has adopted regulations implementing FARA, including definitions of statutory terms.⁷

Section 611(b)(1) of FARA provides that "a government of a foreign country and a foreign political party" are included in the definition of a "foreign principal." Section 611(d) of FARA in turn

¹ John S. McCain National Defense Authorization Act for Fiscal Year 2019, Pub. L. No. 115-232, §1085(a) (2018) (NDAA).

² First Semi-Annual Report to Congress on United States-Based Foreign Media Outlets, Report, 33 FCC Rcd 11160 (MB 2018).

³ NDAA §1085(b) (codified at 47 U.S.C. § 722(b).

⁴ 47 U.S.C. § 722(a).

⁵ 47 U.S.C. § 722(d)(2). The Communications Act defines the term "video programming" as "programming provided by, or generally considered comparable to programming provided by, a television broadcast station." 47 U.S.C. § 522(20). The term "multichannel video programming distributor" means "a person such as, but not limited to, a cable operator, a multichannel multipoint distribution service, a direct broadcast satellite service, or a television receive-only satellite program distributor, who makes available for purchase, by subscribers or customers, multiple channels of video programming." 47 U.S.C. § 522(13).

⁶ 22 U.S.C. § 611(b)(1) and § 611(d).

⁷ See 5 CFR §§ 5.1, et seq.; id. § 5.100.

⁸ 47 U.S.C. § 722(d)(1); 22 U.S.C. § 611(b)(1). Section 611(c) of FARA provides that, except "as provided in subsection (d) of this section, the term 'agent of a foreign principal' means--(1) any person who acts as an agent, representative, employee, or servant, or any person who acts in any other capacity at the order, request, or under the direction or control, of a foreign principal or of a person any of whose activities are directly or indirectly supervised, directed, controlled, financed, or subsidized in whole or in major part by a foreign principal, and who directly or through any other person--(i) engages within the United States in political activities for or in the interests of such foreign principal; (ii) acts within the United States as a public relations counsel, publicity agent, information-service

states that the "term 'agent of a foreign principal' does not include any news or press service or association organized under the laws of the United States or of any State or other place subject to the jurisdiction of the United States, or any newspaper, magazine, periodical, or other publication for which there is on file with the United States Postal Service information in compliance with section 3611 of Title 39, published in the United States, solely by virtue of any bona fide news or journalistic activities, including the solicitation or acceptance of advertisements, subscriptions, or other compensation therefor, so long as it is at least 80 per centum beneficially owned by, and its officers and directors, if any, are citizens of the United States, and such news or press service or association, newspaper, magazine, periodical, or other publication, is not owned, directed, supervised, controlled, subsidized, or financed, and none of its policies are determined by any foreign principal defined in subsection (b) of this section, or by any agent of a foreign principal required to register" under FARA.

The NDAA also requires that "[n]ot later than 90 days after the date of the enactment of this section, and not less frequently than every 6 months thereafter, the Commission shall transmit to Congress a report that summarizes the contents of the reports submitted by United States-based foreign media outlets under subsection (a) during the preceding 6-month period." On March 5, 2019, the Commission released a Public Notice reiterating its ongoing obligations under the NDAA and directing U.S. based foreign media outlets subject to the NDAA reporting requirements to submit reports to the established e-mail inbox by April 12, 2019. The Commission set this deadline to enable it to comply with the NDAA's requirement that it submit a Report to Congress within six months of the first report, which is by May 9, 2019. The Commission also stated that, in compliance with the NDAA, it would make publicly available on its website each report submitted by a United States-based foreign media outlet no later than the earlier of (1) 30 days after the outlet submits its report to the Commission or (2) the date on which the Commission transmits its report to Congress.

Submissions. The Commission did not receive any submissions prior to the April 12, 2019 deadline in response to the Public Notice. However, the two entities that submitted reports in the

employee or political consultant for or in the interests of such foreign principal; (iii) within the United States solicits, collects, disburses, or dispenses contributions, loans, money, or other things of value for or in the interest of such foreign principal; or (iv) within the United States represents the interests of such foreign principal before any agency or official of the Government of the United States; and (2) any person who agrees, consents, assumes or purports to act as, or who is or holds himself out to be, whether or not pursuant to contractual relationship, an agent of a foreign principal as defined in clause (1) of this subsection." 22 U.S.C. § 611(c).

^{9 22} U.S.C. § 611(d).

¹⁰ 47 U.S.C. § 722(b).

¹¹ Media Bureau Announces Second Disclosure Deadline for United States-Based Foreign Media Outlets, Public Notice at 1, DA 19-148 (rel. Mar. 5, 2019). The Public Notice reminded respondents that the contents of their reports were subject to general requirements of accuracy of representations made to the Commission contained in the United States Code, 18 U.S.C. § 1001.

¹² *Id.* at 3. As discussed above, the statute requires entities to file reports with the Commission on an ongoing basis, not less frequently than every six months. It similarly requires the Commission to report to Congress the results of those submissions not less frequently than every six months thereafter. *Id.*

¹³ *Id.* at 3, citing 47 U.S.C. § 722(c).

previous filing period each submitted a report after being contacted by the Commission's staff.¹⁴ Consistent with the statute, the two submissions were posted to the Commission's website, within 30 day after submission, and are available here: https://www.fcc.gov/united-states-based-foreign-media-outlets. In addition, copies of these two submissions are appended to this Report.

The submission from MHz News LLC, dated April 29, 2019, states that MHz News is a limited liability company organized under the laws of the State of Delaware for the purpose of operating as a news service engaged in bona fide news or journalistic activities. ¹⁵ According to its report, MHz News is a wholly owned subsidiary of MHz Networks LLC, which is 100 percent owned by U.S. citizens. The report states that MHz News distributes video programming through MVPDs, among others, and that, during the period October 13, 2018, to April 12, 2019, MHz News had contractual relationships with France Medias Monde (FMM) and Deutsche Welle (DW) to distribute video programming produced by these foreign entities. MHz News states that neither FMM nor DW is a government of a foreign country or a foreign political party and neither is controlled by a foreign government or political party. Because each receives its funding through a government mechanism, however, MHz News is filing its report in the "interest of transparency and out of an abundance of caution." ¹⁶

The submission from Anadolu Agency NA, Inc., dated May 2, 2019, states that it is a New York corporation registered to do business in the District of Columbia. Anadolu Agency NA indicates that it is solely owned and financed by its parent company, Anadolu Ajansi, a news agency based in Turkey.¹⁷

¹⁴ Commission staff directly contacted the two entities who filed previously to remind them of the recurring nature of the NDAA reporting requirement. Both entities indicated that they had overlooked the fact that the requirement was ongoing, and subsequently filed a report with the Commission.

¹⁵ Report Under Section 1085 of the John S, McCain National Defense Authorization Act for Fiscal Year 2019. submitted by Frederick Thomas, CEO, MHz News (Apr. 29, 2019).

¹⁶ *Id.* at 1, n.3.

¹⁷ Report from Mucahit Oktay, President, Anadolu Agency NA, Inc. (May 2, 2019).

Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In re)
MHz News LLC)
Report under Section 1085 of the John S.)
McCain National Defense Authorization Act for Fiscal Year 2019)

To: The Commission

REPORT

The following report is submitted pursuant to Section 1085 of the recently enacted John S. McCain National Defense Authorization Act for Fiscal Year 2019¹ and the Federal Communications Commission's September 4, 2018 *Public Notice* implementing that section.²

- 1) <u>Name of Outlet</u>: MHz News LLC ("MHz News") is a limited liability company organized under the laws of the State of Delaware for the purpose of operating as a news service engaged in *bona fide* news or journalistic activities. MHz News is a wholly-owned subsidiary of MHz Networks LLC, which is 100 percent owned by U.S. citizens.
- 2) <u>Description of Relationship</u>: MHz News distributes video programming produced outside the United States, which is transmitted by (among others) multichannel video programming distributors in the United States. During the period from October 13, 2018 through April 12, 2019, MHz News has had contractual relationships with two foreign entities (France Medias Monde ("FMM," a public limited company organized in the country of France), and Deutsche Welle ("DW," a public broadcasting institution formed under German law)), under which MHz News has the right, in exchange for compensation, to distribute video programming produced by those counterparties.³

¹ John S. McCain National Defense Authorization Act for Fiscal Year 2019, Pub. L. No. 115-232, § 1085 (2018) ("NDAA").

² FCC Announces Disclosure Requirements for United States-Based Foreign Media Outlets, Public Notice, DA 18-911 (rel. Sep. 4, 2018).

³ Neither of FMM and DW is "a government of a foreign country" or "a foreign political party;" nor is either one controlled by either a government or party. Each receives its funding through a government mechanism, however, so MHz News is filing this report in the interest of transparency and out of an abundance of caution.

Please direct any communications regarding this report to the undersigned.

Respectfully submitted,

MHz News LLC

By: MHz Networks LLC, its manager

By:

Frederick Thomas Chief Executive Officer 2750 Prosperity Avenue

Suite 430

Fairfax, VA 22031 (703) 770-7169

April 29, 2019

ndaareport

Subject: FCC Report on U.S.-based Foreign Media Outlets From: Mücahit Oktay <moktay@aa.com.tr> Sent: Thursday, May 2, 2019 7:54 PM To: ndaareport < ndaareport@fcc.gov> Subject: Re: FCC Report on U.S.-based Foreign Media Outlets Dear Mr. Chad Guo, I am sending you this email correspondence as the principal and authorized representative of ANADOLU AGENCY NA, INC., a New York corporation registered to do business in the District of Columbia (hereinafter "AA"). Kindly note that AA is solely owned and financed by its parent company, ANADOLU AJANSI, a Turkey based news agency. And AA has nothing to chance it's position since last October in accordance with Section 1085 of the National Defense Authorization Act (NDAA). Also, please accept my apologies for missing the date line. Please contact me at +1 347 417 0683 or moktay@aa.com.tr via email should you need any additional information. Sincerely yours, Mucahit Oktay President ANADOLU AGENCY NA, INC. Mücahit Oktay İdari Yönetici **Operations Manager of Americas** 801 2nd Ave, Suite 502, New York, NY, 10017 M: +1 (347) 417-0683 E: moktay@aa.com.tr Twitter: @cahitoktay

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